



## Portland Committee on Community-Engaged Policing: Re-envisioning Core Patrol Services



***However you experience a crisis, it's always OK to ask for help. With you, 24/7.***

**SUICIDE LIFELINE**

800.273.8255

**ALCOHOL &  
DRUG HELPLINE**

800.923.4357

**MILITARY HELPLINE**

888.457.4838

**YOUTHLINE**

877.968.8491

**SENIOR LONELINESS  
LINE**

800.282.7035

## Community-Care is Self-Care (and Vice-Versa)

- Research shows that trauma can be passed down through families. For communities that have historically experienced oppression and violence, that trauma can affect generations.
- Microaggressions are linked to increased depression, anxiety and chronic physical ailments like high blood pressure. Researchers have said the effect on mental health is like a “death by a thousand cuts.”
- Since the beginning of the coronavirus pandemic, the number of Americans reporting symptoms of anxiety and depression has more than tripled. Among Black and Latino adults, those numbers were even more dire.







# **Portland Mayor Ted Wheeler's 19-point Police Reform Action Plan**



- Call for a community-led review and re-envisioning of core patrol services, convened by the Portland Committee on Community-Engaged Policing (PCCEP)

- June 9, 2020



# Core Patrol Services: Timeline

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- June 2020 – November 2020: Research, Convene, Scope, and Propose Project for PCCEP Review and Approval
- **December 15, 2020: Present to PCCEP for Review and Comment**
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- April/May 2021: City Council Hearing



# Defining Core Patrol Services

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## What are core patrol services?

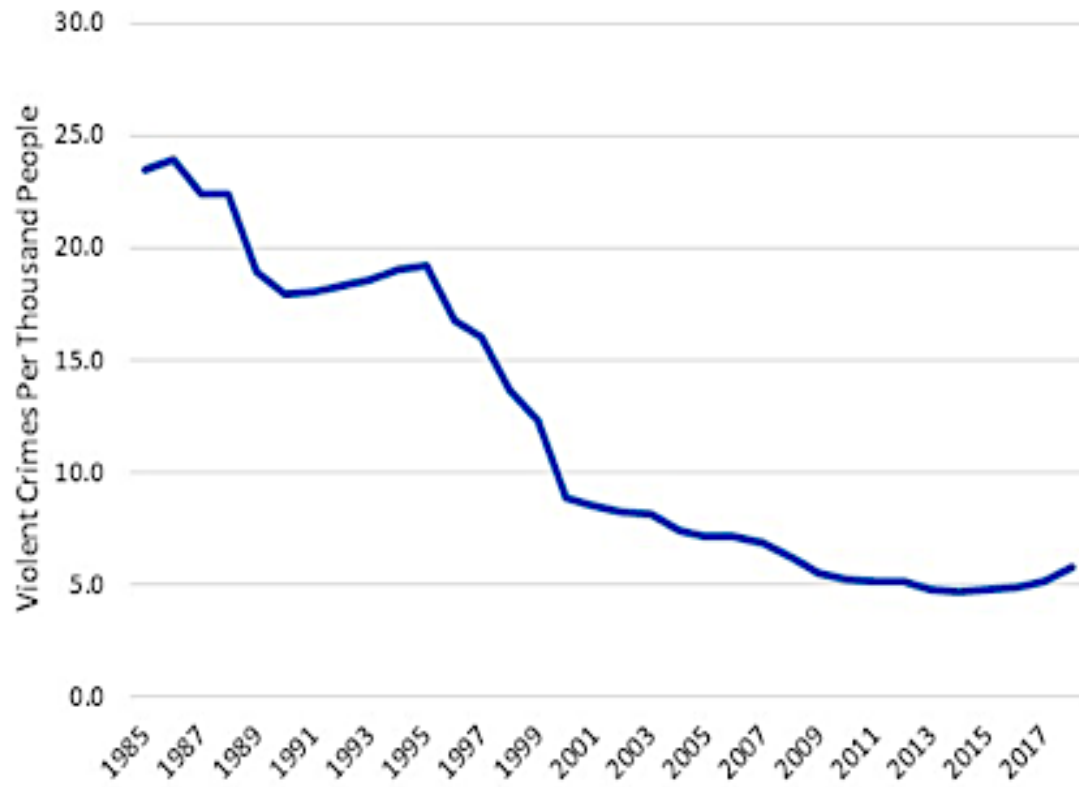
- Officers respond to emergency or non-emergency calls for service;
- Conduct preliminary investigations;
- Enforce traffic and criminal laws;
- Provide a visible presence within the community; and
- Participate in community events

## What are the intended outcomes?

- Increase Public Safety by Addressing Crime
- Change behavior by way of:
  - Police Officer Presence;
  - Citations, Fines, Written and Verbal Warnings;
  - Arrests; and
  - Referrals



Portland Violent Crime Rate Per Capita



Per capita, violent crime dropped 74% over the last 30 years.

Portland Property Crime Rate Per Capita



Per capita, property crime has dropped 64% over the last 30 years.



## 363,447 Calls for Service

261,070 (72%) Citizen Initiated  
102,377 (28%) Officer Initiated



## 59,917 Reported Crimes

47,443 (79%) Property Crimes  
9,930 (17%) Person Crimes  
2,544 (4%) Society Crimes



## 23,504 Custodies

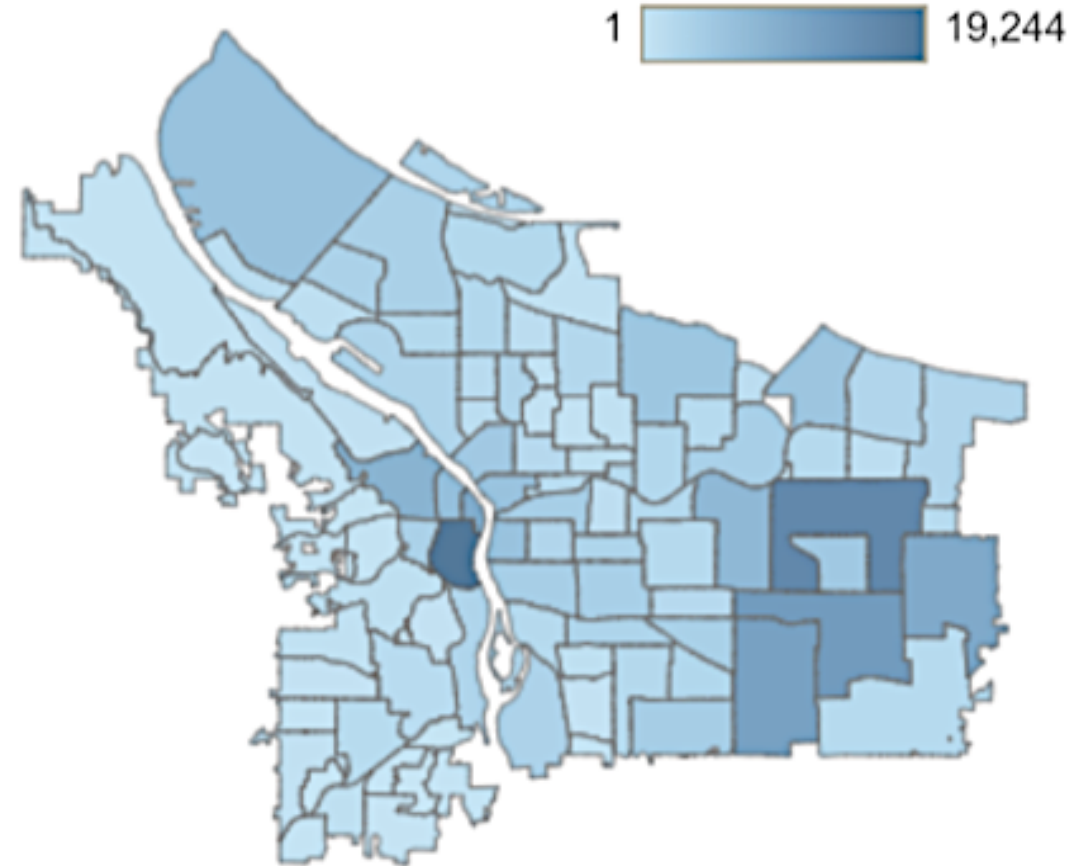


## 795 Cases Involving Use of Force

803 individuals experiencing force  
755 (94%) individuals taken into custody  
48 (6%) individuals not taken into custody

## Total Dispatched Calls

*click neighborhood to filter charts*





Top 15 Dispatched Call Types in 2019		
Call Type	Call Category	%
Welfare Check	Disorder	11.7%
Unwanted Person	Disorder	11.4%
Disturbance	Disorder	10.4%
Suspicious	Disorder	7.8%
Theft	Crime	7.7%
Collision	Traffic	5.4%
Alarm	Alarm	5.0%
Stolen Vehicle	Crime	4.3%
Assist	Assist	4.0%
Area/Premise Check	Disorder	3.9%
Assault	Crime	2.6%
Behavioral Health	Civil	2.3%
Threat	Crime	2.1%
Civil	Civil	2.0%
Hazard	Traffic	1.9%
All Other	Disorder	4.7%
All Other	Crime	7.8%
All Other	Traffic	0.3%
All Other	Civil	1.3%
All Other	Alarm	0.0%
All Other	Assist	0.4%
All Other	Community Policing	0.1%
All Other	Other	2.9%

Top 15 Reported Crime Types in 2019			
Type	Category	#	%
Larceny	Property	24,588	41.0%
Assault	Person	9,104	15.2%
Motor Vehicle Theft	Property	6,554	10.9%
Vandalism	Property	6,288	10.5%
Burglary	Property	4,190	7.0%
Fraud	Property	3,470	5.8%
Drug/Narcotics	Society	1,725	2.9%
Robbery	Property	995	1.7%
Counterfeiting/Forgery	Property	813	1.4%
Sex Offenses	Person	696	1.2%
Weapon Law	Society	669	1.1%
Arson	Property	258	0.4%
Embezzlement	Property	160	0.3%
Stolen Property	Property	96	0.2%
Pornography/Obscene Material	Society	71	0.1%
All Other	Property	33	0.2%
All Other	Person	132	0.1%
All Other	Society	151	0.1%



# “Force Interactions” in 2019

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- 803 subjects experienced force.
- 94% taken into custody.
- 92% of individuals experience only one force event per year and 99% experience two or fewer force events per year.
- No difference in force rates between officer initiated calls and citizen initiated calls.
- 74% male, 25% female, and 1% undetermined.
- 31% reported to be armed, of which half were actually armed.
- 16% perceived to be undergoing a mental health crisis.
- 52% reported to be transient, including houseless and those refusing to give address.
- 44% perceived to be under the influence of drugs or alcohol.
- 13% exhibiting none of the above attributes.
- 59% White, 29% Black, 8% Hispanic, 2% Native American, and 2% Asian.



# “Force Interactions” in 2019 Continued

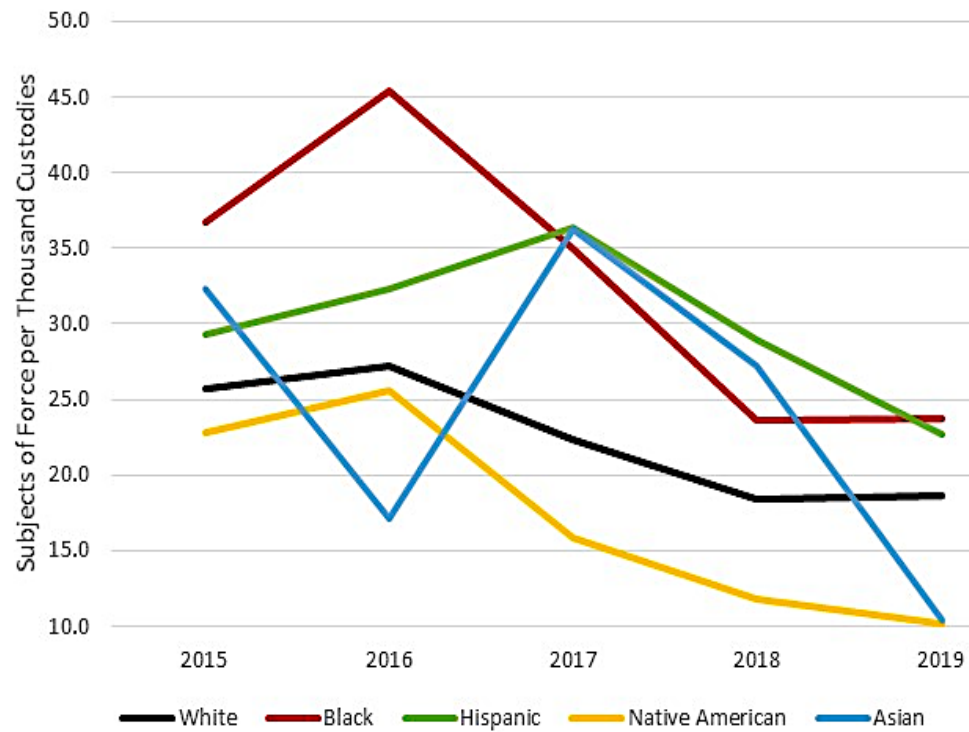
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- 484 officers involved in 1,735 force incidents (interaction between officer and subject).
- No difference in force rates between officer initiated calls and citizen initiated calls.
- 42% of incidents involved officers from Central Precinct, 31% East Precinct, 17% North Precinct, and 10% Other Divisions and Units.
- 47% of officers who utilize force were involved in 2 or fewer incidents per year, 81% were involved in 5 or fewer incidents.
- 23 officers (5% of total), utilized force more than 10 times per year, accounting for 18% of force interactions.
- 37% of force interactions involved officers with less than five years of tenure.
- In Central Precinct, 13 officers (8% of total) utilized force more than 10 times per year, accounting for 25% of force interactions, with two officers involved in 22 interactions each.

Force interactions are defined as one officer performing force on one subject. For example, a force event where three officers apply force to one subject translates to three force incidents.

# “Force Incidents”: Racial Demographics

PPB Use of Force - Subjects by Race



2019 Force Used Per Subject by Race

		White	Black	Hispanic	Nat Am	Asian	Unknown
	Custodies	15,338	5,175	1,673	490	673	155
	Subjects of Force	470	232	64	13	14	3
Original Force Types	Holds With Injury	2	0	0	0	0	0
	Strikes / Kicks	34	16	8	1	0	0
	Aerosol Restraint	7	3	2	0	0	0
	CEW	31	16	4	0	1	0
	K-9 Bite	15	2	0	0	0	0
	Pointing of Firearm	44	21	8	0	3	0
Sub-divided Original Types	Takedown	145	62	24	4	2	1
	Controlled Takedown	62	27	3	0	1	1
	Impact Weapon - Strike	1	1	0	0	0	0
	Less Lethal	4	6	0	1	0	0
	Baton-Nonstrike	2	0	0	0	0	0
New Force Types	Resisted Handcuffing	198	118	26	6	5	2
	Hobble Restraint	17	21	2	1	0	1
	Control Against Resistance	238	136	33	8	9	3
	PIT	8	3	1	0	0	0
	Vehicle Ramming	2	0	0	0	0	0
	Box-in	22	6	3	1	0	0

Types do not add up to total due to multiple types being used on the same subject

Analysis carried out on per custody rates of each group compared to the White group

Yellow indicates that group experienced statistically higher rate of force per custody



# Clarifying Questions?

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Your PCCEP Co-Chairs will facilitate Q&A.

Please raise your hand and/or submit questions in the chat feature.

# Preparing for Discussion: PCCEP's Group Values

<b>Trust</b>	<b>Open-mindedness</b>	<b>Assume Positive Intent</b>	<b>Listen with Intent</b>	<b>Safety to be Brave and Vulnerable</b>
<b>Effective Communication</b>	<b>Multiple Intelligence's – Different Learning Styles</b>	<b>Don't Take Things Personally; Don't Make Assumptions; Do Your Best; Be Impeccable to your Word</b>	<b>Feel Comfortable Clarifying Things with Questions</b>	<b>Be Free to Call Out Bias</b>



# Preparing for Discussion: PCCEP's Group Values

<b>Step up or Step Back (Up)</b>	<b>WAIT: Be Mindful of your Level of Contribution</b>	<b>Passion/Compassion</b>	<b>Compromise</b>	<b>Comfort with Ambiguity</b>
<b>Integrity</b>	<b>Perseverance</b>	<b>Self-Care, Community-Care</b>	<b>Talk to Each Other, Not About Each Other</b>	<b>We as a Group Take Care of One Another</b>

# Time to Re-envision Core Patrol Services: Hearing from YOU!

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- Are there situations where you would like to have a Portland Police Officer respond as part of PPB's core patrol services? If so, can you please give examples.
- Are there situations where you would like to have the City provide a response complementary to PPB's core patrol services? If so, can you please give examples.



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# Re-envision Core Patrol Services: Centering and Connecting Community (Virtually)

## Shelter to Housing Continuum Project, Proposed Draft

REVISIONS TO SHELTER AND GROUP LIVING REGULATIONS



The Bureau of Planning and Sustainability Housing Bureau, and Joint City-County Office of Homeless Services are partnering to retool City codes to better address the homelessness crisis. The project will further fair housing, expand shelter and housing options, and improve city code to aid shelter and housing providers.

For more information, visit the project website:  
[www.portland.gov/bps/s2hc](http://www.portland.gov/bps/s2hc)

Read the Proposed Draft document(s)

Testify

### Project Timeline

**October 2020** — Discussion Draft comments were received through October 30, 2020

**November 25, 2020** — Proposed Draft released for public testimony

**December 8, 2020** — First Planning and Sustainability Commission hearing

**December 15, 2020** — Second Planning and Sustainability Commission hearing

**March 2021** — Portland City Council hearing



The Portland Bureau of Planning and Sustainability (BPS) develops creative and practical solutions to enhance Portland's livability, preserve distinctive places and plan for a resilient future. Visit [www.portlandoregon.gov/bps](http://www.portlandoregon.gov/bps) to learn more.

503-823-7700 // [bps@portlandoregon.gov](mailto:bps@portlandoregon.gov) // [@portlandbps](https://twitter.com/portlandbps) // [Facebook](#) // [Map and directions](#)

MapApp is an interactive, online platform for everyone to read and submit comments whenever is best for you.

Link goes LIVE: Friday, January 15, 2021



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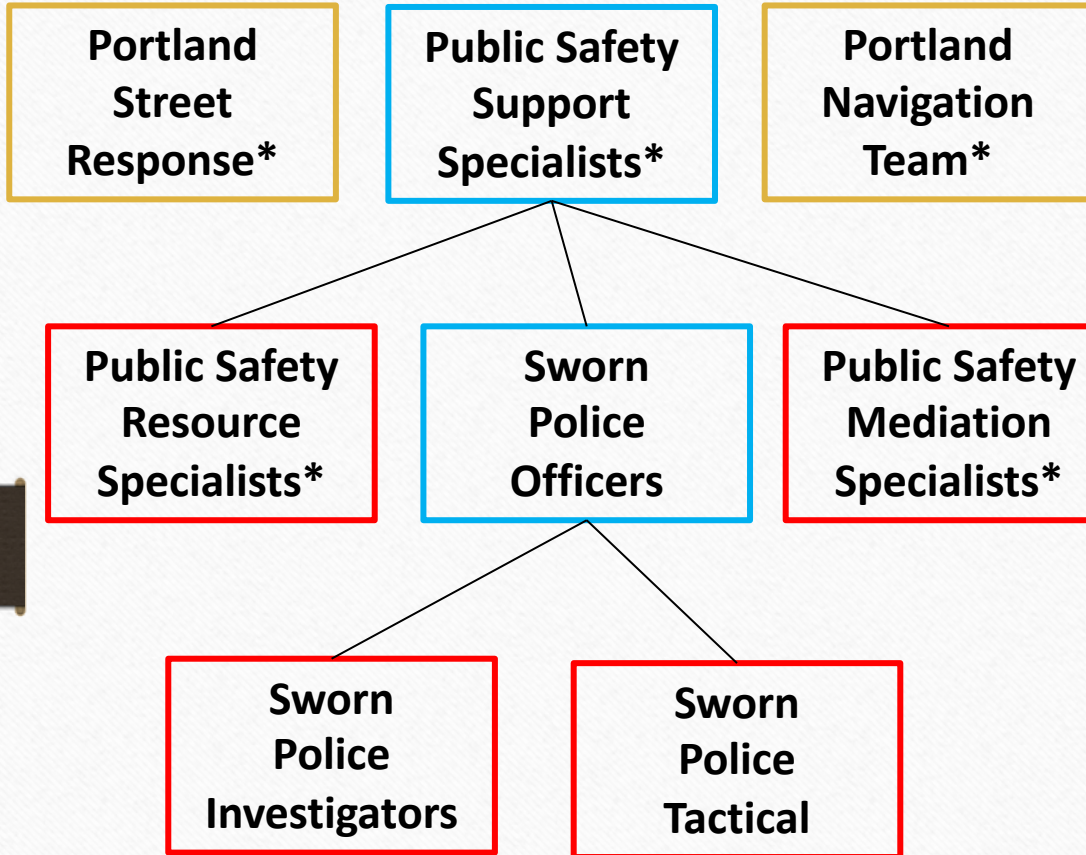
- April/May 2021: City Council Hearing

# Offering a Suite of Options for 911-Calls

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- The following slides are to be used if community members ask for examples to services complementary to PPB's core patrol services.
- Slides include:
  - Web of positions/skillets with descriptions connected or outside of PPB.
  - Downtown Portland Clean and Safe Program
  - Portland Street Response





\* Denotes unarmed and unable to make arrests.  
Blue = Groups on patrol.  
Red = Groups assigned to cases as needed.  
Green = Groups assigned to other bureaus.

**Public Safety Support Specialists** handle low level non-crime calls and aid sworn officers in their duties.

**Public Safety Resource Specialists** are specially trained to help community members utilize and connect with available resources.

**Public Safety Mediation Specialists** are trained experts in helping community members solve disputes and are a key part of the restorative justice program.

**Sworn Police Officers** fulfill the traditional role of the police by preventing and solving crimes.

**Sworn Police Investigators** utilize specialized training to investigate serious crimes affecting the community.

**Sworn Police Tactical** utilize specialized training for unique events creating immediate threats to public safety.

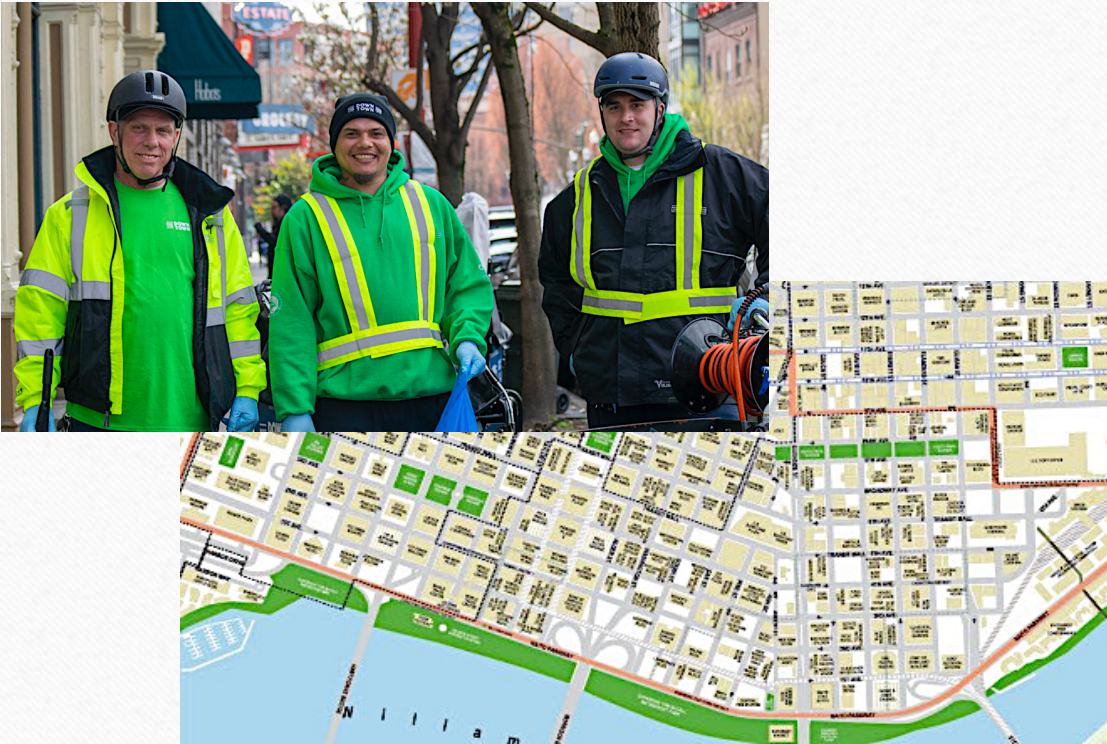
**Portland Street Response** are teams trained to handle individuals experiencing a mental health crisis.

**Portland Navigation Team** are specialists trained especially to handle issues regarding the houseless community.



# Downtown Portland Clean and Safe

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Year Created: 1988

Geography: Downtown Core 213-Blocks

Vision: keep Portland's downtown vibrant and welcoming to visitors, workers and residents alike.

How: establish and maintain partnerships between Central City Concern's Clean Start Program, businesses, residents, Portland Patrol, Inc., Portland Police Bureau, and Multnomah County District Attorney's Office



# Portland Street Response

A PLAN FOR THE FUTURE OF CRISIS AND DISORDER INTERVENTION IN PUBLIC SPACES

## PORTLAND STREET RESPONSE

- Not every call requires a badge and a gun
- Not every crisis has to end in handcuffs
- It's time for a better response

**GOAL**  
Reduce police responses to calls for service involving people experiencing homelessness and behavioral health crises in public spaces.

**WHAT THIS IS**  
With input from various public officials and agencies, and from our position as an organization that works with people experiencing homelessness, we've imagined a street response team that would alleviate the drain on police resources and serve as an appropriate and compassionate response to crises on the streets.

**HOW IT WORKS**  
Teams of medics and peer support specialists with specialized training in de-escalation and behavioral health would be dispatched on calls related to street homelessness and public disorder 24 hours a day, seven days a week.  
Peer support specialists would have personal experience with mental health, homelessness or addiction issues and a working knowledge of how to connect people with programs that in-take services. Medics would be able to respond to non-life-threatening medical issues, and together, teams would provide a compassionate alternative to police response to calls for unwanted persons, behavioral health issues, low-priority incidents at camps and other situations that arise on the streets.  
Portland Street Response would have the ability to transport individuals to shelters, drop-in centers, clinics and other destinations on a voluntary basis.

**PRESENCE & TRUST BUILDING**  
Teams would be recognizable, in logoware vans stocked with first aid supplies, water, naloxone, hygiene items and other tools. When not responding to calls, they would perform outreach, teaching camp safety and addressing medical concerns among the populations they serve.

**COST**  
At most, each 24-hour unit would cost about \$800,000 annually, including salary and operating costs. If six units\* operated around the clock every day, the program would cost about \$4.8 million per year.  
A street response team would be a public safety and first responder program and, as such, should not take dollars away from programs aimed at fixing the root causes of homelessness.

**FUNDING**  
Portland already spends the money it would cost to implement a street response team to respond to street homelessness in a disjointed fashion, in part through the reallocated hours spent among various bureaus. Additionally, funding slated for a pilot project through the police bureau to address low-priority calls could be diverted to a non-law-enforcement approach instead.

**OPERATOR & PARTNER AGENCY**  
Portland Street Response would be dispatched through the Bureau of Emergency Communications on calls involving street homelessness and behavioral health issues that come in through 911 and police non-emergency. Police would continue to handle calls with a criminal intent.  
Portland Fire & Rescue has the infrastructure in place to take on the role of partner agency to Portland Street Response, with teams serving as an extension of the bureau's CHAT (Community Health Assessment Team) program or as a third-party organization contracted through the fire department.  
Medics and peer support specialists would be hired or recruited based in part on their desire to work with and show compassion for people experiencing homelessness. These teams would undergo training from Eugene's CAMHOOTS, which has expressed a desire to help with this component.

**ADDITIONAL RESOURCES**  
Portland Street Response will need additional tools in the community to be successful. This will require follow-through and investment from the city and county on shelters, drop-in centers and other wrap-around service providers that can offer drop-off locations teams can utilize when an individual needs to be removed from a problematic situation or is interested in seeking mental health or substance abuse treatment.

\*Street Roots estimates six teams would allow for prompt response and outreach availability, but additional data is needed to be realistic.  
\*\*This figure does not include start-up costs. This estimate is based on Portland Fire & Rescue's cost of providing a Police and Response Vehicle team, of which roughly \$500,000 is salary and benefits.

portlandstreetresponse.org

street roots

Year Created:

Program in-a-nutshell: Respond to calls for service involving people experiencing homelessness and behavior health crises in public spaces with teams of medics and peer support specialists with specialized training in de-escalation and behavioral health



# Portland Sunshine Division

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Year Created: 1922

Mission: Provide emergency food and clothing relief year-round to Portland families and individuals in need.

How: Forge strong partnerships with community members and organizations, including the Portland Police Bureau, to receive and distribute donations to those in need.