

Adopted
**FOSTER-POWELL
NEIGHBORHOOD PLAN**



**OUTER SOUTHEAST
COMMUNITY**



**City of Portland
Bureau of Planning
Portland, Oregon
March, 1996**

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Adopted Foster Powell Neighborhood Plan

Adopted on January 31, 1996
by Ordinance No. 169763 and
Resolution No. 35491

March, 1996
Bureau of Planning
Portland, Oregon

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Thanks to the Kern Park Christian Church for allowing us to use their facilities.

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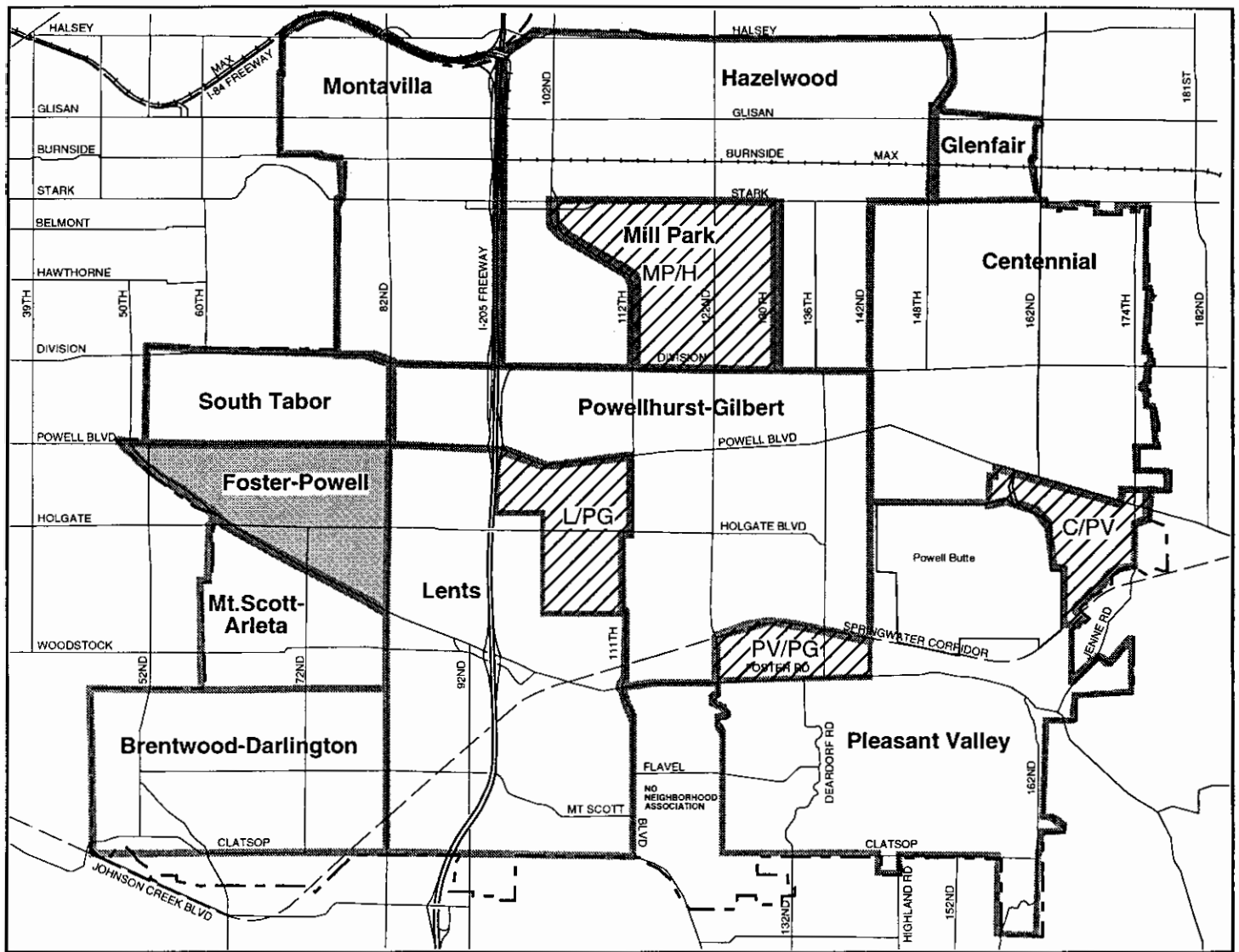
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The Bureau of Planning appreciates the time given to this Plan by each member of the Committee.

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ADOPTED

FOSTER-POWELL
NEIGHBORHOOD
PLAN

MAP 1

Foster-Powell Neighborhood

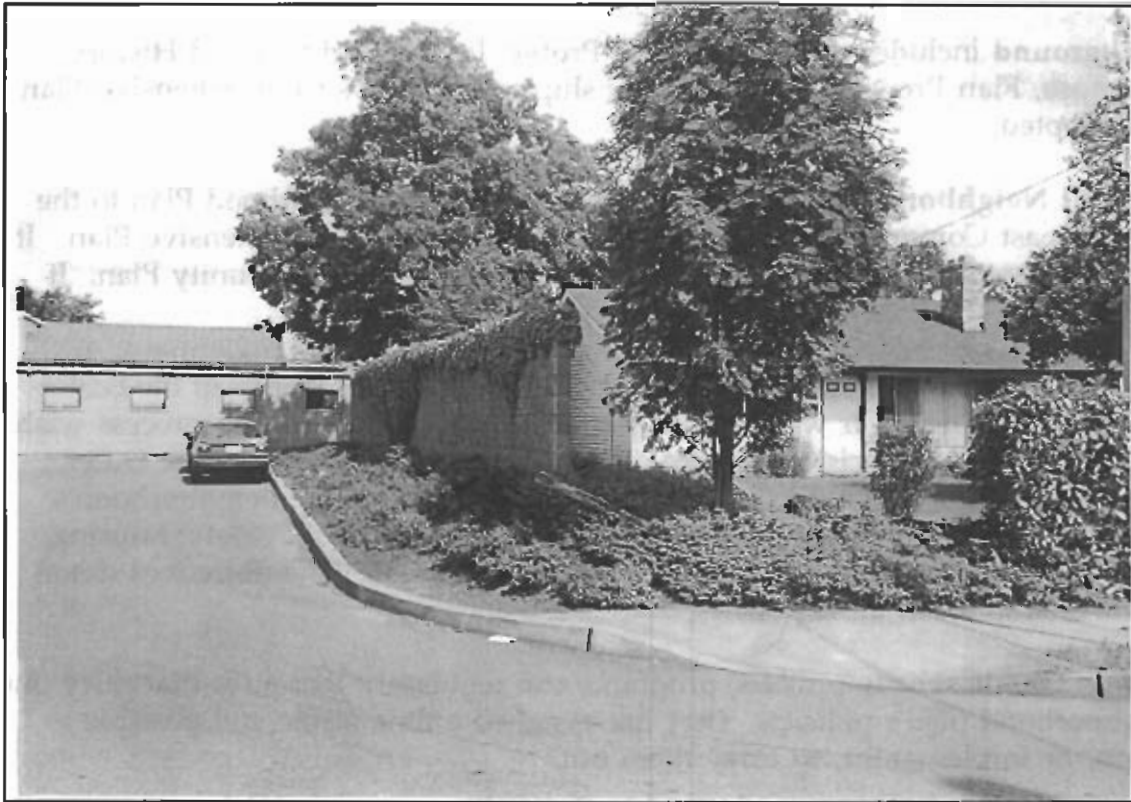
Legend

- Outer Southeast Community Plan Boundary
- Neighborhood Boundaries within Outer Southeast Community Plan Boundary
- Foster-Powell Neighborhood
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Background

Introduction

Foster-Powell is one of the ten neighborhoods that make up the Outer Southeast Community Plan Area. It is one of the area's oldest neighborhoods and its residents have been involved in past efforts designed to preserve and improve the neighborhood. They formed the Foster-Powell Neighborhood Association in 1974, opposed the construction of the Mt. Hood Freeway along the northern edge of their neighborhood and participated in planning the improvement of Powell Boulevard later in that same decade. Currently, neighborhood residents and business owners are involved with the neighborhood association, the ROSE community development corporation and the Foster Area Business Association. They are also participating in the Outer Southeast Community planning process which includes drafting the Foster-Powell Neighborhood Plan.



As part of the Powell Boulevard widening project, a sound wall was constructed at various points on the south side of the street to protect residential areas from traffic noise and commercial uses. Photo by Katie Bretsch

There are a number of pressing issues that this plan addresses. Surrounded on all sides by busy arterials, residents are concerned with keeping through traffic out of the residential interior of the neighborhood. They have drafted policies calling for

slowing speeding traffic in residential areas and creating more pedestrian-oriented commercial areas. Improving Foster-Powell's appearance has also been a top priority and many proposals are made that relate to enforcing housing and nuisance codes. Retaining and adding to the neighborhood's affordable housing stock, reducing crime and vandalism, creating community gathering places and adding to recreational activities available in the neighborhood parks and schools are also topics of the draft plan's policies, objectives and action items.

Plan Organization

The Foster-Powell Neighborhood Plan consists of several parts: the Background, the Overall Neighborhood Goal, Comprehensive Plan Policies and Objectives, Action Charts and the Neighborhood Advocacy Agenda. The policies, objectives, and Regulations section of the Action Charts were adopted by Ordinance No. 169763. Remaining parts of the Action charts were adopted by Resolution No. 35491. Resolutions are advisory to decision makers and do not have the force of law.

The **Background** includes a Neighborhood Profile, Early Neighborhood History, Plan Purpose, Plan Process and its Relationship to Portland's Comprehensive Plan. It is not adopted.

The **Overall Neighborhood Goal** ties the Foster-Powell Neighborhood Plan to the Outer Southeast Community Plan and Portland's adopted Comprehensive Plan. It was adopted by ordinance as a policy in the Outer Southeast Community Plan. It sets the stage for the Policies.

The **Comprehensive Plan Policies and Objectives** address the aspects of the Foster-Powell Neighborhood over which those participating in the planning process wish to provide guidance to decision makers. They were adopted as part of the Outer Southeast Community Plan by ordinance. The policies state the neighborhood's desires for parks and open spaces; neighborhood livability; public safety; housing; historic preservation; transportation; and commercial areas. The objectives detail ways in which to reach these policies.

The **Action Charts** specify projects, programs and regulatory measures that carry out the neighborhood plan's policies. They are assigned a time frame and possible champion, or implementor, to carry them out.

The **Neighborhood Advocacy Agenda** contains items for which the Foster-Powell Neighborhood wishes to advocate but could not be included as part of the Outer Southeast Community Plan. Either they deal with legislative issues, changes to city codes or Bureau operations or specific requests for capital expenditures. The presence of these items in this part of the plan does not reflect or imply any support by the City or its bureaus for these actions.



A branch of the Multnomah County Library is located in Foster-Powell on Holgate Boulevard.
 Photo by Katie Bretsch

Neighborhood Profile

The Foster-Powell Neighborhood is a family-oriented neighborhood that has been a part of the City for a long time. It covers 565 acres and had a population of 6,728 in 1990. About 40% of the residents had lived in the same place for at least 5 years according to the Census. More of its residents had been born in Oregon, 51%, than the City as a whole, 45%. Households in Foster-Powell are larger than the City average - 2.61 persons compared to 2.41 persons, and are more likely to be headed by married couples - 34% compared to 21% for the City.

The neighborhood's population is younger than that of the City. There are higher percentages of children (under 17 years) and young adults (18-34 years) than in the City as a whole. There are fewer older adults (35-64 years) and elderly (65 years +). Families with children are a significant portion of the Foster-Powell population. This would explain why household sizes are larger than the citywide average. Also, there are fewer people who are living alone compared to the City as a whole.



The Firland park blocks run along SE 72nd Avenue between Holgate and Foster Road.

The population is predominantly white and the largest non-white group is residents with Asian ancestry. It is likely that some of these are immigrants as 11% of the residents of Foster-Powell are foreign born. This is higher than the city average of 7%. According to the 1990 Census, 343 foreign born residents of Foster-Powell

moved to this country between 1980-1990. While we do not have any information about where they came from, we can look at language spoken at home. When asked, 142 residents said Vietnamese was the language spoken at home; 104, Spanish; 88 Chinese; 70 German and 43 Italian.

The 1990 median income of those 16 years old and older, that were employed in 1990, was \$23,543 somewhat below the City average of \$29,481. Perhaps this was due in part to the smaller percentage of persons in their peak earning years (older adults) than in the City as a whole. Although this median is below that of the City, fewer households are below the poverty level in the neighborhood than in the City as a whole, 14% compared to 19%.

The housing in Foster-Powell is older, mostly of modest size and predominantly single family. A common housing style is the bungalow. Forty-two percent of the housing in Foster Powell was built before 1940 compared to 38% of the housing in the City. Most of the housing is smaller than that in the city, 5.16 rooms compared to 5.41; and more of it is single-family, 84% compared to 61%.

The percentage of owners and renters is the same as the City as a whole- 59% owners and 41% renters and the housing is generally more affordable. The majority of households in the neighborhood, 58%, pay less than 30% of their income for housing costs. Housing costs, either rent and utilities or mortgage costs, insurance and utilities, are considered excessive if they exceed 30% of a household's income. More home owner households pay less than 30% of their income on housing costs- 76% and than renter households- 64%.

Retaining Foster-Powell's affordable housing stock, a portion of which is aging, and improving livability are important objectives of the neighborhood plan. Park improvements and better pedestrian connections to nearby recreational facilities such as the Mt. Scott Community Center are critical needs given the number of children and youth in the neighborhood.

Early Neighborhood History

from the Foster-Powell Neighborhood Handbook

"One of the first settlers in the Foster-Powell neighborhood was Philip Foster. He arrived in the Oregon Territory in 1843. His wife was Mary Charlotte Pettygrove, sister of Francis W. Pettygrove, one of the founders of the city. Foster owned a merchandise business in the city and a farm at Eagle Creek which was the first one on the Oregon Trail in the Willamette Valley. Today, Foster Road, a main arterial and commercial district of the neighborhood, bears his name.



Multnomah Cemetery is a Pioneer Cemetery and the largest open space in Foster-Powell. Photo by Katie Bretsch

Another early pioneer to journey to this area was Joshua Whitten. His homestead which was started in 1851 was located at what is now the intersection of SE 52nd Avenue and Division Street.

Initially most of the land area of the neighborhood was geared toward farming and rural life. Homesteads were scattered throughout the area. The coming of the streetcar and interurban lines to this region between the 1880s and World War I greatly altered the area's scenery and lifestyle. The extension of the streetcar from the business and commercial districts of downtown Portland and the inner-southeast neighborhoods transformed the Foster-Powell region from a pastoral mecca of farmlands and woodlands to a thriving, growing and busy "streetcar suburb". Thus, as the Portland of the late 19th and early 20th centuries became more crowded, a demand for medium-priced housing grew. As transportation in the form of streetcar lines and roads improved, so did the growth of the Foster-Powell neighborhood.

In 1892, the 50th Avenue and Foster Road streetcar line, which was run and operated by the Portland, Chicago and Mt. Scott Railway, was completed, linking the Foster-Powell area to central Portland. The completion of this line is quite historic for it easily permitted the building of a neighborhood and offered a sense of community along its route. Homes (mainly single-family dwellings), churches, schools, grocery stores, taverns, drug stores and other establishments were built on the line or within walking distance of it. Foster Road became a commercial and social hub of this suburban community. Light industry also settled along SE 50th and Foster Road area during this period. Today there are a few remnants of this former ethnic enclave.

With the advent of the automobile, the importance of the streetcar and later the trolley began to recede. The residents of the neighborhood moved farther from the streetcar line due to their new mobility."

A large area containing the Foster-Powell, Mt. Scott-Arleta and most of South Tabor neighborhoods was annexed to Portland by an election held November 3, 1908.

Purpose

This neighborhood plan details the community's vision of its future. This plan lists the particular projects and programs needed to bring about the desired changes that its authors would like to see realized over the next 20 years. The plan will also have a number of other uses. It will be used by the neighborhood association in determining if new development proposals requiring land use reviews are in accordance with the neighborhood's vision for its future. It will provide present and future neighborhood association board members, and others involved in neighborhood affairs, information about neighborhood needs, priorities and proposed projects. It will provide continuity when neighborhood association membership changes. Also, the neighborhood plan will provide guidance to those deciding whether they want to live or invest in the neighborhood.

Foster-Powell is eligible for Housing and Community Development funds. Another use of this plan will be to rank in order of importance needed projects and programs that could be funded with this money. This will ensure that neighborhood residents have a say in how these funds are spent in the future.



Marysville School on SE Raymond Street was built in 1921 and is a Rank II property on Portland's Historic Resource Inventory. Photo by Katie Bretsch

Process

The Foster Powell Neighborhood Plan is the product of five months of work by the Foster-Powell Neighborhood Steering Committee. On January 11, 1993, the Foster Powell Neighborhood Association in conjunction with the Portland Planning Bureau held a workshop for residents to discuss neighborhood issues such as transportation, land use, housing, livability and public safety. The results of this workshop were the starting point for the policies and actions listed in the plan.

The committee also consulted with relevant City Bureaus, Tri-Met and the local business associations during their planning meetings which took place between February and June of 1993. Topics such as traffic and speeding on local streets, abandoned autos and other housing and nuisance code violations, the improvement of the Foster and 82nd Avenue commercial areas and infill housing were discussed.

On July 12, 1993, the draft plan was submitted to the general membership for review. It was revised and submitted to the Outer Southeast Community Plan Technical Advisory Committee in the fall. This committee is comprised of relevant City Bureaus and other governmental entities that will be responsible for carrying out many of the actions called for in the neighborhood plans. The draft was revised again after receiving comments from the Technical Advisory Committee. Steering Committee members made further revisions.

As part of the public review of the Outer Southeast Community Plan Discussion Draft, a Foster-Powell workshop was held on March 15, 1994 to get comments on both the zoning and land use alternatives for the plan area and the neighborhood plan. The plan was revised after receiving these comments.

On September 13, 1994, neighborhood residents were asked to set priorities for neighborhood improvement projects that could be funded by Housing and Community Development funds before fall. A survey was distributed. The results are included in the Appendix.

On February 28, 1995, the Foster-Powell Neighborhood Association Board unanimously voted to adopt the proposed Foster-Powell Neighborhood Plan.

Hearings were held by the Planning Commission on the Outer Southeast Community Plan and accompanying neighborhood plans including Foster Powell's on March 14 and 28, 1995. Two amendment requests to the Proposed Foster-Powell Neighborhood Plan were approved by the Commission in the summer of 1995.

The Recommended Outer Southeast Community Plan and accompanying recommended neighborhood plans including Foster-Powell's went before City Council November 8 and 15, 1995 and January 10, 1996. City Council adopted Ordinance No. 169763, which makes the Foster Powell Neighborhood Plan part of

the Portland Comprehensive Plan, on January 31, 1996. On the same date City Council also adopted the plan's Action Charts by Resolution No. 35491.

Relationship to Outer Southeast Community Plan and to Portland's Comprehensive Plan

The neighborhood plan was developed as a part of the Outer Southeast Community Plan. The Outer Southeast Community Plan, and the neighborhood plans developed with it, were adopted as part of **Portland's Comprehensive Plan** on January 31, 1996 by Ordinance No. 169763 and Resolution No. 35491. The Outer Southeast Community Plan creates an overall framework for the entire plan area. This framework establishes programs, policies, regulations and identifies actions which are applicable to the entire area or are needed to benefit the entire outer southeast community. Specific policies, projects, programs, and regulatory provisions which are special to the neighborhood are contained in the neighborhood plan. They also reinforce parts of the district plan. In most cases, the neighborhood plan's content is more specific than plan elements of the Outer Southeast Community Plan.



Many homes in Foster-Powell are bungalows, built before 1939. Photo by Katie Bretsch

**Policies, Objectives
and Implementation Actions**

Comprehensive Plan Policies, Objectives and Actions for Foster-Powell

The policies and objectives that follow were adopted as part of Portland's Comprehensive Plan by Ordinance No. 169763. Future land use changes in the neighborhood will be required to conform with the Portland Comprehensive Plan, the Outer Southeast Community Plan and this portion of the Foster Powell Neighborhood Plan.

The actions were approved by Resolution No. 35491 and are advisory only. Their accomplishment depends on the ability of the implementors listed after them to carry them out. Circumstances may make this impossible or require that the actions be changed or replaced with others.

Recommended Comprehensive Plan Policies 2.26 and 3.9

2.26 *Outer Southeast Community Plan*

Promote the economic vitality, diverse residential character, unique environmental quality, and livability of outer southeast Portland by including the Outer Southeast Community Plan as a part of this Comprehensive Plan.

3.9 *Outer Southeast Community Plan Neighborhoods and Business Plan*

Include as part of the Comprehensive Plan neighborhood and business plans developed as part of the Outer Southeast Community Plan. Neighborhood and business plans developed as part of the Outer Southeast Community Plan are those for Centennial, Foster-Powell, Hazelwood, Lents, Mt. Scott-Arleta, Mill Park, Montavilla, Outer Southeast Business Coalition, Pleasant Valley, Powellhurst-Gilbert, and South Tabor. Use the Neighborhood Plans to guide decisions on land use, transportation and capital expenditures, community development programs, where applicable.

Objectives:*

B. Ensure that the Foster-Powell neighborhood remains a stable, diverse, affordable community whose residents include both young families and older households. Maintain its unique sense of place by preserving its historic housing and streetcar era commercial and institutional buildings. Use the Foster-Powell Neighborhood Plan as a guide to future decisions on land use, capital improvement projects, and community development activities.

* The other objectives associated with Policy 3.9 pertain to other neighborhoods within the Outer Southeast Community Plan area.

Policy One: Parks and Open Space

Improve and maintain Foster-Powell's parks and the 72nd Avenue park blocks so that they can better serve the needs of neighborhood residents.

(Adopted as part of Portland's Comprehensive Plan)

Objectives:

1. Improve Kern Park so that it can be used by families and younger children and provide additional green space for the neighborhood.
2. Continue the high level of maintenance and landscaping in Essex Park.
3. Improve Laurelwood Park, at the intersection of Holgate and Foster, so that it can be used by neighborhood residents.
4. Make the park blocks on 72nd Avenue more usable by neighborhood residents.
5. Consider the creation of pocket parks and community orchards and gardens in the neighborhood.
6. Plant more street trees in the neighborhood.
7. Improve wildlife habitat in neighborhood parks and open spaces.

Action Chart: Parks and Open Space

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROJECTS: Kern Park					
P1	Take out the foundation of the old merry-go-round and install a modern play area and equipment for younger kids.				X	BHCD*, Parks
P2	Provide picnic facilities so that the park can be used for family outings and neighborhood gatherings.				X	BHCD, Parks
P3	Upgrade the landscaping and improve irrigation. Provide more trees for summer shade and noise mitigation. Use nature-scaping design principles.				X	BHCD, Parks
P4	Lower the basketball hoops so that they can be used by younger children. Consider covering the basketball area.				X	BHCD, Parks
P5	Install sidewalks and curb ramps.				X	BHCD, Parks
P6	Provide facilities for pet owners to properly dispose of pet waste.				X	BHCD, Parks
	PROJECTS: Essex Park					
P7	Remove poorly located trees that interfere with street drainage near the park.		X			PDOT
	PROJECTS: Laurelwood Park					
P8	Provide seating areas as a way of encouraging neighborhood use. Provide park benches. Consider installing a gazebo.				X	BHCD, Parks
P9	Prune the trees to improve light levels in the park.				X	BHCD, Parks
P10	Install a drinking fountain and concrete trash cans.				X	Parks
	PROJECTS: 72nd Avenue Park Blocks					
P11	Consider installing pedestrian paths, benches and trash cans.			X		BHCD, Parks
	PROJECTS: Community Gardens and Pocket Parks					
P12	Identify vacant land owned by local institutions that might be donated for community gardens and pocket parks.			X		F-PNA, Parks
P13	Contact local businesses and institutions for donations of nursery stock.			X		F-PNA
P14	Contact the Oregon Department of Transportation about allowing vacant land on the south side of Powell Boulevard to be used for community gardens or orchards.			X		F-PNA, ODOT

*Projects eligible for BHCD funding are subject to priority setting by the neighborhood and the Bureau. The neighborhood survey mentioned in the Process section will be used to decide which projects are most important to fund. Some items with BHCD as an implementor may not be funded.

Action Chart: Parks and Open Space

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROGRAMS: Essex Park					
P15	Continue to hold neighborhood events, such as potluck picnics, at the park during the summer park program.		X			F-PNA
	PROGRAMS: Street Trees and Wildlife Habitat					
P16	Identify locations for additional appropriate street trees and replace inappropriate ones. Seek assistance from Friends of Trees and the City Forester.		X			F-PNA, FOT, City Forester
P17	Contact local nurseries or the Master Gardener Program for donated pruning instructions.			X		F-PNA
P18	Continue to replace the trees along Powell Boulevard when needed.		X			ODOT
P19	Protect, maintain and replace street trees as necessary. Require property owners to replace street trees that are over-pruned.		X			City Forester, PVT
P20	Consider planting all the same kind of street trees on a block.			X		F-PNA , City Forester.
P21	Improve and add new habitat for birds, butterflies, bats, squirrels etc. in all park areas.			X		Parks, F-PNA

Note: Action Charts were approved by the Portland City Council by resolution. They are a starting place. Actions with an identified implementor were adopted with the understanding that some will need to be adjusted and others replaced with more feasible proposals. Identification of an implementor for an action is an expression of interest and support with the understanding that circumstances will affect the implementation leader's ability to take action.

Policy Two: Neighborhood Livability

Improve the appearance and livability of the Foster-Powell Neighborhood.

(Adopted as part of Portland's Comprehensive Plan)

Objectives:

1. Improve the maintenance of residential properties and alleys.
2. Discourage the establishment of businesses in Foster-Powell that have an adverse effect on neighborhood livability.
3. Increase the number of community gathering places and the number and variety of recreational activities available in the neighborhood.
4. Encourage more foreign-born Foster-Powell residents and business owners to participate in the neighborhood association particularly eastern Europeans, Koreans and Southeast Asians.
5. Reach out to handicapped residents and involve them in the neighborhood association.

See also Neighborhood Advocacy Agenda item on Neighborhood Businesses.



The Parks and Open Space Policy calls for improvements to Kern Park. Sidewalks need to be constructed on the north and west sides of the park.

Action Chart: Neighborhood Livability

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROJECTS					
NL1	Encourage absentee landlords to rehabilitate their properties and sell them to owner-occupants if they don't want to deal with on-going maintenance.		X			F-PNA
NL2	Encourage those, whose properties are adjacent to alleys, to keep the alleys free of vehicles, overgrown weeds and debris.		X			F-PNA
NL3	Work with the City to have inoperable vehicles stored in yards removed.		X			F-PNA, BOB
NL4	Work with Parking Patrol to have inoperable vehicles parked on the street removed.		X			F-PNA, PDOT
NL5	Encourage more recycling by residents and local businesses. This includes curbside recycling for rental housing.		X			F-PNA, BES, Metro
	PROGRAMS					
NL6	Participate in community-based code enforcement programs to encourage residents to maintain their properties.			X		F-PNA, BOB
NL7	Actively encourage the owners of run-down or unkempt properties to upgrade and maintain them by writing letters to the owners and city inspectors.		X			F-PNA
NL8	Encourage both home owners and tenants to clean up their front yards in order to improve the appearance of the neighborhood.		X			F-PNA
NL9	Sponsor neighborhood events aimed at improving the appearance of the neighborhood.			X		F-PNA, BHCD
NL 10	Encourage new businesses that serve or sell alcohol to meet with the neighborhood association and develop a "good neighbor plan."			X		F-PNA
NL 11	Work with schools in and around the neighborhood to make their facilities available for afternoon (after school), evening and weekend use - for children and sports activities.			X		F-PNA, PPS
NL 12	Work with churches in the area to become partners in neighborhood activities.		X			F-PNA, Local churches
NL 13	Works with churches and lodges to establish community centers and meeting areas.			X		F-PNA, Local institutions
NL 14	Encourage the provision of quality, affordable, state-certified daycare in the neighborhood.			X		F-PNA

Action Chart: Neighborhood Livability

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	REGULATIONS					
NL 15	Encourage the enforcement of the requirement that property owners provide garbage service for rental households.		X			F-PNA, BOB
NL 16	Make use of receivership laws where absentee landlords will not maintain their rental properties.			X		F-PNA
NL 17	Monitor local businesses with liquor licenses and oppose the renewal of licenses for businesses that cause problems for neighborhood residents.		X			F-PNA
NL 18	Report businesses such as auto repair that operate in residential areas in violation of the zoning code. Solicit the help of neighborhood police officers in this effort.		X			F-PNA, BOB and PPB
NL 19	Actively enforce the sign code.		X			BOB
NL 20	Contact utilities to have signs and flyers removed from utility poles.			X		Utility Companies

Note: Action Charts were approved by Portland City Council by resolution. They are a starting place. All actions have an identified implementor. They were adopted with the understanding that some will need to be adjusted and others replaced with more feasible proposals. Identification of an implementor for an action is an expression of interest and support with the understanding that circumstances will affect the implementation leader's ability to take action.



The building that housed the Organ Grinder Restaurant on 82nd Avenue was designed by Will Martin, the architect that also designed Pioneer Square in downtown.

Policy Three: Public Safety

Involve residents and business owners in efforts to reduce crime and vandalism in the neighborhood.

(Adopted as part of Portland's Comprehensive Plan)

Objectives:

1. Implement community policing in Foster-Powell.
2. Improve the safety of Kern and Essex Parks.
3. Provide more activities for young people to discourage traffic in illegal drugs, gangs and graffiti.

Action Chart: Public Safety

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROJECTS: General					
PS1	Encourage the location of a mini-precinct in the Foster commercial area.				X	F-PNA
	PROGRAMS: General					
PS2	Assist residents with the organization of more Block Watches.			X		F-PNA, SEUL
PS3	Improve and increase contacts with police and their community policing efforts.		X			F-PNA, PPB
PS4	Develop strategies for discouraging illegal drug activities.		X			F-PNA, SEUL
PS5	Develop strategies for discouraging graffiti.		X			F-PNA, SEUL
PS6	Locate funds to provide more recreational activities for youth.			X		F-PNA
PS7	Establish a youth center that provides recreational activities.				X	F-PNA, local institutions
	PROGRAMS: Kern and Essex Parks Safety					
PS8	Consider organizing citizen foot patrols to discourage drinking in the neighborhood parks at night.			X		F-PNA, SEUL
PS9	Find ways of involving neighborhood youth in park maintenance and planning.			X		F-PNA, BHCD, Parks
PS 10	Organize Park Watch programs by organizing residents who face each of the parks.			X		F-PNA, SEUL

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Policy Four: Housing

Ensure an adequate supply of housing at a variety of prices and rents by promoting new home ownership opportunities, improvement of the existing housing stock, responsible rental property ownership, and the development of compatible infill housing.

(Adopted as part of Portland's Comprehensive Plan)

Objectives:

1. Improve home ownership opportunities in Foster-Powell.
2. Encourage current homeowners to maintain and improve their homes.
3. Encourage the construction of new infill housing that is compatible with the neighborhood. Require design review or conformance to compatibility guidelines for development not currently allowed in existing residential zones.
4. Encourage the establishment of housing and other facilities for the elderly and mentally and physically handicapped. Disperse these facilities throughout the neighborhood.

Action Chart: Housing

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROGRAMS					
H1	Encourage the R.O.S.E. community development corporation and other nonprofit groups to provide home ownership opportunities through rehabilitation of existing housing or new construction for low to moderate income families.				X	F-PNA, ROSE
H2	Promote the construction of owner-occupied attached and multifamily housing, i.e. row houses and condominiums, in selected areas of the neighborhood.	X				F-PNA, BOP
H3	Provide information about the availability of low interest rehabilitation loans and about funding sources for energy conservation measures such as installing insulation and storm windows.			X		F-PNA, PDC and Energy Office
H4	Organize efforts to help the elderly and handicapped with house and yard maintenance.		X			F-PNA
H5	Encourage the R.O.S.E. community development corporation to acquire rental properties in Foster-Powell.		X			F-PNA, ROSE, PDC
H6	Encourage the development of residential units above commercial uses along Foster Boulevard.	X				BOP
	REGULATIONS					
H7	Seek to have Foster-Powell designated a "distressed area" so that homeowners would be eligible for a limited property tax assessment when making home improvements.	X				BOP, BOB
H8	Consider allowing the construction of duplexes with an owner occupant on vacant lots in single-family zones.	X				BOP
H9	Consider allowing the creation of accessory rentals through the expansion of floor area in an existing dwelling.	X				BOP
H10	Encourage developers of new housing units to put parking in the rear where lots are adjacent to alleys.	X				PVT, BOP

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Policy Five: Historic Preservation

Protect existing historic resources and identify new ones.

(Adopted as part of Portland's Comprehensive Plan)

Objectives:

1. Protect existing historic resources in the neighborhood.
2. Update the Historic Resources Inventory for Foster-Powell.
3. Sponsor a neighborhood history project at the Holgate Branch Library.



The Loomis Addition has diagonal streets like Ladd's Addition and is on the Historic Resources inventory as an undesignated ensemble. Photo by Katie Bretsch

Action Chart: Historic Preservation

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROJECTS: Historic Resources Update					
HP1	Check to see if resources on the inventory have been altered or demolished.		X			F-PNA, BOP
HP2	Identify new resources that may have been overlooked in past historic resources inventory surveys.		X			F-PNA, BOP
	PROGRAMS: General					
HP3	Respond when notified of applications for demolition permits for buildings on the Historic Resources Inventory.		X			F-PNA
HP4	Encourage the owners of historic properties to maintain them.		X			F-PNA
HP5	Preserve the historic street pattern of Loomis Park Addition between SE Holgate, Long, 75th and 77th.		X			BOP
HP6	Improve the appearance and management of the Multnomah Cemetery on 82nd Avenue at Holgate.		X			F-PNA, Metro
HP7	Seek funding to assist in locating, upgrading and maintaining historic resources.			X		F-PNA , BOP

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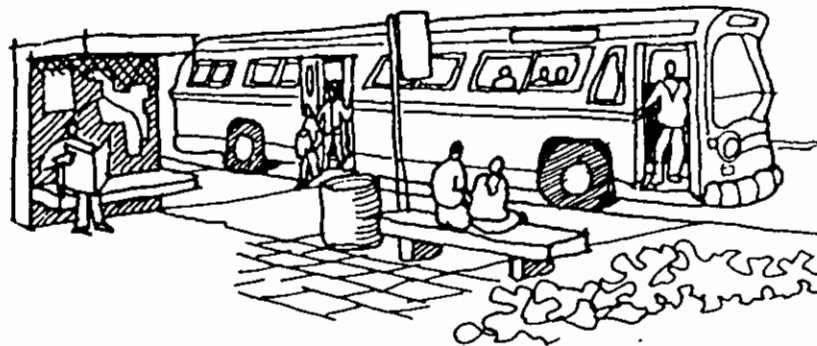
Policy Six: Transportation

Reduce the speed and volume of traffic on local streets so that they are safe for pedestrians and bicyclists. Provide safe access across the arterials that surround the neighborhood.

(Adopted as part of Portland's Comprehensive Plan)

Objectives:

1. Keep through traffic on the arterial streets and prevent it from filtering onto local residential streets in the interior of the neighborhood.
2. Slow speeding traffic and improve traffic safety in residential areas of the neighborhood.
3. Make improvements to the safety and appearance of Powell Boulevard.
4. Ensure that the neighborhood is friendly to bicyclists and minimize conflicts between bicyclists and motorists.
5. Make neighborhood streets more friendly to pedestrians and those in wheelchairs. Improve pedestrian access across Holgate and Foster Road.
6. Maintain good bus service to the Foster Powell neighborhood including feeder lines that connect with the Banfield Light Rail route. Advocate for high capacity transit that serves the neighborhood.



Action Chart: Transportation

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROJECTS: Traffic Management					
T1	Request a study from PDOT of a specific area of the neighborhood to examine the problem of speeding on local residential streets. The completed study should propose solutions.				X	F-PNA
T2	Consider removal of the truck street designation from Holgate between Foster Road and 82nd Avenue during the next update of the Transportation Element of the Comprehensive Plan.			X		F-PNA, PDOT
T3	Slow traffic on north-south local residential streets. Request that the Bureau of Traffic Management take traffic calming measures on identified streets.				X	F-PNA
T4	Support an Arterial Calming Project for 72nd Avenue.			X		F-PNA
	PROJECTS: Powell Boulevard Improvements					
T5	Notify PDOT where there is poor visibility of street signs.			X		F-PNA
T6	Request changes to the landscaping and possibly the median so that Powell looks less monotonous and adjacent land uses are easier to access. Landscaping needs different textures and heights.			X		F-PNA, ODOT
T7	Request more pedestrian crossings on Powell. The neighborhood priorities are painted crosswalks and curb ramps and a crossing at SE 80th so that there is pedestrian access to Powell Street Station from Foster-Powell.			X		PDOT, ODOT
T8	Examine the need for additional street trees and landscaping along Powell Boulevard.			X		F-PNA, ODOT, City Forester
T9	Find a solution to the traffic congestion on Powell just west of 82nd Avenue where drivers are turning into Powell Street Station. Consider extending the median towards 82nd Avenue.			X		ODOT, F-PNA
T10	Continue to vigorously enforce the Powell Boulevard Plan District regulations.		X			F-PNA, BOP
T11	Consider allowing the redevelopment of some of the parking areas on the south side of Powell Boulevard from SE 63rd to SE 66th to commercial uses.			X		F-PNA, BOP, ODOT
T12	Consider constructing a pedestrian overpass at Kellogg School.			X		ODOT, Kellogg School

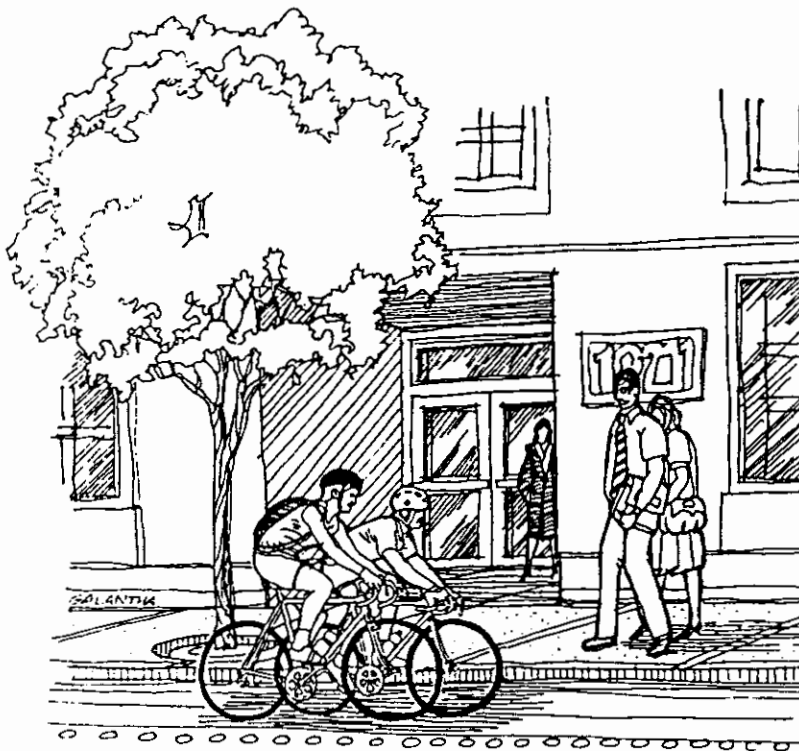
Action Chart: Transportation

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROJECTS: Bicycles					
T13	Participate in the Bicycle Master Plan to review bike designations and improvements			X		F-PNA
T14	Inventory and request bike signs where needed along designated routes from the District Traffic Engineer.			X		F-PNA
T15	Support adding bikeways if either Powell Boulevard, 82nd Avenue or Foster Road is rebuilt.				X	F-PNA
	PROJECTS: Pedestrians					
T16	Identify places where crossings need to be improved and notify the District Traffic Engineer.		X			F-PNA
T17	Identify locations that need curb ramps installed and request their installation through PDOT's Pedestrian Program.		X			F-PNA
T18	Identify locations where street lighting needs to be improved for traffic safety and request that PDOT evaluate.		X			F-PNA
T19	Identify locations where storm drains back up and improve drainage. Contact the Bureau of Maintenance's street sweeping program about them.		X			F-PNA
T20	Improve the pedestrian environment by encouraging the Bureau of Traffic Management to notify car owners when street sweeping will take place so that they can move their cars.		X			F-PNA
	PROJECTS: Mass Transit					
T21	Encourage more residents to use mass transit.		X			F-PNA, TM
T22	Increase safety at the Kern Park Church Park and Ride.			X		TM, PPB
T23	Request that Tri-Met locate more bus shelters on the north side of Holgate.			X		TM
T24	Consider creating bus bays on 82nd Avenue near its intersections with Holgate and Foster.				X	ODOT, TM

Action Chart: Transportation

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROGRAMS					
T25	Devise strategies to keep through traffic from using neighborhood alleys.			X		F-PNA
T26	Identify other local streets where speeding is a problem, 74th, Center etc., and make traffic improvements.		X			F-PNA
T27	Work with PDOT to identify locations where traffic safety could be improved by removing parking near corners.		X			F-PNA, PDOT
T28	Target Foster-Powell Schools for bicycle education programs.			X		F-PNA, PPS
T29	Encourage businesses to install more bicycle parking facilities.			X		F-PNA, PVT
	REGULATIONS					
T30	Encourage police to enforce speed limits on targeted local streets.		X			F-PNA, PPB

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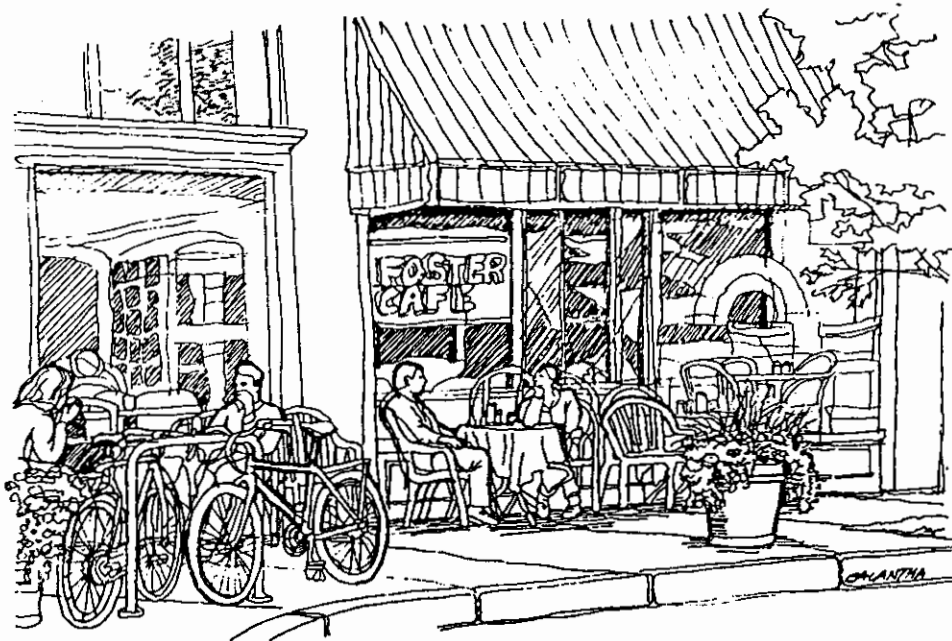
Policy Seven: Commercial Areas

Improve the Foster Road and 82nd Avenue commercial areas. Encourage businesses that serve Foster-Powell and surrounding neighborhoods to locate in these areas. Create a better pedestrian environment.

(Adopted as part of Portland's Comprehensive Plan)

Objectives:

1. Improve the Foster Road business district by creating a "Main Street" with a strong pedestrian orientation. Balance the needs of pedestrians for safe access to businesses with the provision of parking for those that arrive by auto.
2. Improve the portion of the 82nd Avenue commercial strip in Foster-Powell.
3. Reach out to minority business owners and encourage them to participate in neighborhood and business association activities.



Cafes provide popular neighborhood gathering places while increasing safety by providing more "eyes on the street".

Action Chart: Commercial Areas

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROJECTS: Foster Road					
CA1	Work with the Foster Area Business Association, R.O.S.E., Mt. Scott-Arleta and Lents neighborhood associations to make improvements to the commercial area.		X			FABA, ROSE, MS-ANA, LNA and F-PNA
CA2	Seek funds and assistance to help local established businesses upgrade their premises.			X		FABA, F-PNA, PDC and local banks
CA3	Find funds to widen sidewalks, install curb extensions at important crossings, plant street trees and encourage sidewalk cafes.				X	F-PNA, FABA
CA4	Implement the formal design boulevard treatment for Foster Road called for in the Beautification Policy of the Transportation Element of the Comprehensive Plan.				X	PDOT
CA5	Encourage businesses to provide off-street parking on currently vacant commercially zoned land near their businesses.			X		PVT
	PROJECTS: 82nd Avenue					
CA6	Work to retain existing viable businesses and attract new ones that are compatible with the neighborhood.		X			F-PNA, 82ABA
CA7	Improve the pedestrian orientation of 82nd Avenue and ask businesses located there to participate. Improve sidewalks south of Schiller by continuing the 82nd Avenue Improvement Project to Foster Road.			X		PDOT, TM
CA8	Improve the appearance of the businesses on the west side of the intersection of 82nd Avenue and Foster Road. This is a gateway to the neighborhood.				X	PVT, F-PNA, FABA, 82ABA and MS-ANA
CA9	Recruit a new business or combination of businesses to locate in vacant buildings. Consider one or more of the following: a grocery like Nature's or Sheridan's, a coffee shop, a plant shop and a clothing store.				X	F-PNA, 82ABA, FABA

Action Chart: Commercial Areas

#	Actions	Time				Implementors
		Adopted with Plan	On-going	Next 5 Yrs	6 to 20 Yrs	
	PROGRAMS: Foster Road					
CA 10	Work to retain viable businesses that serve the needs of neighborhood residents and to attract others that are compatible.		X			FABA, ROSE, MS-ANA, LNA and F-PNA
CA 11	Promote the development of residential uses above ground floor retail and other configurations of mixed commercial and residential uses.	X				BOP
CA 12	Preserve existing structures that contain residential units over retail uses.		X			PVT
CA 13	Seek funds to help those interested in establishing new businesses.			X		FABA
CA 14	Encourage more restaurants and coffee shops to locate on Foster Road.			X		F-PNA
CA 15	Encourage business owners to hold sidewalk sales periodically to attract shoppers and increase foot traffic.			X		FABA, F-PNA
CA 16	Promote the sharing of parking areas between businesses and between businesses and institutions.			X		PVT
	REGULATIONS: Foster Road					
CA 17	Extend zoning that promotes pedestrian-oriented mixed-use development where existing development warrants.	X				BOP
CA 18	Encourage the siting of a farmer's market in Foster-Powell.			X		F-PNA, FABA and 82ABA
	REGULATIONS: 82nd Avenue					
CA 19	Apply design review in conjunction with the Central Employment zone at 82nd and Foster to improve the appearance of this entrance to the Foster-Powell neighborhood.		X			F-PNA, 82ABA and BOP
CA 20	Require strict enforcement of the buffer overlay zone to protect the residential portion of the blocks between 80th and 82nd.		X			BOP

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A small shopping center near 52nd and Powell Boulevard.

Implementors of Plan Action Items

BHCD	Bureau of Housing and Community Development
BES	Bureau of Environmental Services
BOB	Bureau of Buildings
BOP	Bureau of Planning
82ABA	Eighty-second Avenue Business Association
FABA	Foster Area Business Association
FOT	Friends of Trees
F-PNA	Foster-Powell Neighborhood Association
LNA	Lents Neighborhood Association
Metro	Metropolitan Service District
MS-ANA	Mt. Scott-Arleta Neighborhood Association
ODOT	Oregon Department of Transportation
Parks	Bureau of Parks and Recreation
PDC	Portland Development Commission
PDOT	Portland Office of Transportation
PPB	Portland Police Bureau
PPS	Portland Public Schools
PVT	Private property owners - business and home owners
ROSE	Revitalize Outer Southeast Community Development Corporation
SEUL	Southeast Uplift
TM	Tri-County Metropolitan Transportation District of Oregon

Neighborhood Advocacy Agenda

Neighborhood advocacy agenda action items are ones that the neighborhood wishes to pursue but are not included as part of the Outer Southeast Community Plan or Portland's Comprehensive Plan. They are only for the guidance of the neighborhood association about projects and programs they wish to pursue in the future. Some items deal with improvements in City services or specific projects that the neighborhood desires from the City.

This agenda is divided into two sections. Section I includes an item that lacks an implementor. Implementors are organizations or agencies which agree to take the lead responsibility for carrying out an action item.

Items that conflict with City policy are identified in Section II. These actions are ones about which the neighborhood association may want to lobby the state legislature or City Council. These statements are included in this document out of respect for the hard work the Foster-Powell neighbors have brought to their plan process. They are not adopted nor endorsed by the City in any way and are not a part of the City's Comprehensive Plan, the Outer Southeast Community Plan, or the City adopted Foster-Powell Neighborhood Plan.

Section I

Public Safety

1. Fund a person to act as a liaison between the police and the neighborhood.

Comment: This action has no implementor. It is an action that could possibly be funded by an entity other than the City.

Section II

Neighborhood Businesses

Discourage the establishment of "adult" businesses in and around the neighborhood. Encourage residents to support state legislation that prohibits the establishment of adult businesses near schools or residential areas.

Comment: The zoning code does not distinguish between adult businesses and other retail businesses. The Oregon Constitution's guarantee of free speech makes banning "adult" businesses difficult. This is a matter that has to be taken up by the state legislature.

Transportation

1. Ban truck traffic on Holgate Boulevard from Foster Road to 82nd Avenue.
2. Complete curb cuts on Holgate Boulevard.
3. Locate more traffic management projects in outer southeast neighborhoods. Allow residents to designate locations of speed bumps, stop signs and traffic circles.
4. Place stop signs every other block in selected residential areas to slow traffic.

Comment: Portland's Office of Transportation would like information on what traffic or other transportation problems the neighborhood is experiencing but does not want the neighborhood dictating specific solutions to their problems.

Code Enforcement

1. Provide more City resources to address serious zoning code enforcement problems in the neighborhood.
2. Make garbage collection mandatory in the neighborhood.

Comment: These are both actions that would require City Council action. Providing more resources for code enforcement is a budget matter. Making garbage collection mandatory for home owners would require a change in the city code. Owners of rental properties are required to provide garbage service.

Appendix:

Ranking of Projects Eligible for Housing and Community Development Funds

As part of the Outer Southeast Community Plan, the Bureau of Housing and Community Development asked eligible neighborhoods to rank, in order of importance, projects that could be funded with HCD funds. These projects must primarily benefit low to moderate income households. Foster-Powell is eligible for HCD funds based on 1990 Census information on household income. This could change when the 2000 Census is taken. If household incomes improve in the next 10 years, the neighborhood might not be eligible for HCD funds in the year 2000.

The ranking of neighborhood projects follows. The ranking is based on the results of a survey taken on September 13, 1994. A copy of the survey is included on the next page. The projects listed on the survey were taken from the Draft Foster-Powell Neighborhood Plan. Survey results are detailed on page 37. There were 14 surveys returned. The following projects had the highest scores. They are listed in order of importance:

- Kern Park improvements,
- Neighborhood events aimed at improving neighborhood appearance,
- Involvement of youth in park planning and maintenance.
- Outreach to new residents and business owners, and

In the category marked "Other", speed bumps and controlling illegal dumping were written in most often.

Neighborhood Project Survey

The Foster-Powell Neighborhood is eligible for Housing and Community Development (HCD) funds for projects that primarily benefit low and moderate income households. As part of the Outer Southeast Community Plan, we are asking residents to tell us what projects or programs are most important to them. This information will be given to the Bureau of Housing and Community Development to help them make funding decisions.

Here is a list of activities from the recommended Foster-Powell Neighborhood Plan that should be eligible for HCD funds. HCD funds are used to provide housing rehabilitation loans through the Portland Development Commission so housing rehabilitation is not listed as a project or program.

Rank the 10 Most Important Projects in Order of Importance (1 is most important; 10 is least important.)

- _____ Kern Park improvements - new play equipment, landscaping, picnic facilities.
- _____ Improvements to Laurelwood Park - benches, a gazebo, drinking fountain and trash cans
- _____ Improvements to 72nd Avenue park blocks - pedestrian paths, benches and trash cans.
- _____ Street tree planting.
 - _____ in residential areas
 - _____ along Foster Road(Street trees will be planted along the entire length of 82nd Avenue in Foster-Powell as part of the 82nd Avenue Improvement Project. Street trees on Powell are provided by Oregon Department of Transportation.)
- _____ Establishment of community gardens and orchards (capital not operating costs).
- _____ Outreach to new residents and business owners, who have recently immigrated to this country, with the purpose of involving them in the neighborhood association and local business associations.
- _____ Involving youth in park maintenance and planning
- _____ Helping elderly and handicapped with house and yard maintenance.
- _____ Neighborhood events aimed at improving the appearance of the neighborhood. (Clean-ups for example.)

HCD Survey Results																Average of	# of Rank-ings
Survey#	1	2	3	4	5	6	7	8	9	10	11	12	13	14	Rank-ings	Receiv-ed	
Survey Items in Order																	
Kern Park improvements			1	2	2	4	2	7		6	3	2	1	1	2.82	11	
Improvements to Laurelwood Park			7	8	1	7	10	8		7	4	5	6	5	6.18	11	
Improvements to 72nd Avenue park blocks	x		6	4	3	6	7	4	5	3	5	9	9	4	5.42	13	
Street tree planting.			8	9	4	2	8	3		4	2	6	4	6	5.09	11	
Community gardens and orchards			9	10	6	9	5	6			8	4	5	9	7.10	10	
Outreach to new residents and business owners			4	6	7	3	6	2	2		1	8	8	3	4.55	11	
Involving youth in park maintenance and planning			2	5	5	1	4	9	1	5	9	1	7	2	4.25	12	
Elderly / handicapped house and yard maintenance.			10		8	8	3	5	3	1	6	7	3	7	5.55	11	
Neighborhood events (Clean-ups)			3	3	9	5	1	1	4	2	7	3	2	8	4.00	12	
Other				1											0.09	1	
Speed bumps	x		5												5.00	2	
Traffic Control		x														1	
Property protection		x														1	
Code enforcem.: auto-drop offs and illegal dumping				x			x									2	